PROPOSAL 89

5 AAC 01.220. Lawful gear and gear specifications.

Allow retention of king salmon for subsistence purposes, by emergency order, during times of king salmon conservation in the Yukon Area, as follows:

The below changes to the 5 AAC 01.220 (n) (2), (3) and (4) will provide the department with a tool that would allow a relatively small harvest of king salmon when selective harvest commercial and subsistence fisheries are prosecuted. Current regulations stipulate that ALL king salmon must be released to the water alive when using these selective harvest gear types. However, the below changes to the regulation will provide the department the emergency order authority to allow some king salmon harvest, when warranted. Note that this EO authority can be implemented on a period by period basis.

5 AAC 01.220. Lawful gear and gear specifications

- (n) Notwithstanding the provisions of (d), (e)(2), and (f)(2) of this section, during times when the commissioner determines that it is necessary for the conservation of king salmon, the commissioner may, by emergency order, close the fishing season in the Yukon Area and immediately reopen the season in that area during which one or more of the following gear limitations may be implemented:
- (2) for fish wheels:
- (A) <u>unless altered by emergency order</u>, a fish wheel used to take fish must be equipped with a livebox that is constructed so that it contains no less than 45 cubic feet of water volume while it is in operation; the operator must closely attend the fish wheel while it is in operation, and all king salmon must be immediately released to the water alive from the livebox <u>unless retention</u> of king salmon for subsistence purposes is allowed by emergency order;
 - (B) repealed 5/22/2016;
- (C) <u>unless altered by emergency order</u>, a person may operate a fish wheel without a livebox only if
 - (i) the fish wheel is equipped with a chute that returns fish captured by the fish wheel to the water alive;
 - (ii) the person closely attends the fish wheel while it is in operation; and
 - (iii) the person returns all king salmon caught to the water alive <u>unless retention</u> of king salmon for subsistence purposes is allowed by emergency order;
- (3) dip nets may be used; however, all king salmon caught with a dip net must be released to the water alive <u>unless retention of king salmon for subsistence purposes is allowed by emergency order;</u>
- (4) a beach seine may be used; however, all king salmon caught with a beach seine must be released to the water alive <u>unless retention of king salmon for subsistence purposes is allowed by emergency order.</u>

What is the issue you would like the board to address and why? Currently, during times when the commissioner determines that it is necessary for the conservation of king salmon, the commissioner may, by emergency order, close the fishing season in the Yukon Area and immediately reopen the season in that area during which fish wheels, dipnets and beach seines may be used to harvest salmon. However, the regulation also currently stipulates that all king salmon caught must be released to the water alive. We believe that when king salmon runs are

large enough to provide for a limited or full subsistence harvests and the selective gear types are still being used, king salmon caught in fishwheel, dipnet, and beach seine fisheries under this regulation, 5 AAC 01.220 (n) (2), (3), and (4) be allowed to be retained for subsistence purposes. We also believe that the retention of king salmon in these fisheries could be surgically regulated by emergency order authority, in other words, the department may or may not allow the retention of king salmon for subsistence purposes on a period by period basis within each district or subdistrict fishery.

While we believe that the current regulation is necessary when the king salmon stocks are critically low, such that every king salmon in the run is needed to spawn, we also believe that when king salmon runs are large enough to provide for some or a full subsistence harvest, the retention of king salmon for subsistence purposes from the selective gear types fisheries maybe warranted and, if necessary, would provide a much slower-paced harvest of king salmon used for subsistence purposes. King salmon runs have recently recovered so that king salmon can be and are being taken for subsistence purposes. However, replacing the selective harvest fisheries with gillnet fisheries may not be appropriate at this time because of the relatively large number of king salmon that may be incidentally harvested in some gillnet fisheries, especially in the Lower Yukon Area. King salmon caught in gillnets can always be retained. However, because of the relatively small catch and the intrinsic inefficiency of catching king salmon in the selective harvest fisheries, we believe that the retention of king salmon for subsistence purposes in these fisheries will not substantially affect the overall run size, subsistence fisheries farther upriver, and the escapement on the spawning grounds. Because the retention of king salmon in these fisheries would only be allowed through emergency order, it would provide the department with a tool to allow some king salmon harvest commensurate with the run size and the targeted king salmon subsistence harvest.

Because of the current king salmon run sizes returning to the Yukon River, there is currently no reason why king salmon should not be retained from the dipnet and beach seine fisheries for subsistence purposes if there are surplus fish in excess of spawning requirements. This would give the department a surgical tool to allow retention of king salmon in these selective harvest fisheries period by period.

Note that the interim king salmon escapement goal (IMEG) for the Yukon River in Canada is 42,500 to 55,000 king salmon. The upper end of the IMEG has been exceeded every year since 2013. The recorded escapement has been: 63,327 in 2014; 82,674 in 2015; 68,798 in 2016; and ~69,000 in 2017. Escapements to the Alaskan portion of the drainage have also been good. These escapements indicate that there are surplus king salmon in far excess of escapement requirements. Subsistence fishers should have the opportunity to harvest some of these excess fish and commercial fishers should have the opportunity to retain these caught salmon for subsistence purposes.

We believe that the subsistence fishers of the Yukon River drainage need not be restricted as they were during critically low king salmon runs. One method to allow subsistence fishers to have the opportunity to take what they need is to allow the retention of king salmon caught in selective harvest fisheries.

Releasing salmon back into the river has been difficult for the people of the Yukon because people living along the river depend on the river for food. Releasing king salmon that have been caught is contrary to their culture. When the runs were critically low, fishers had to be convinced that their efforts were needed to help in king salmon conservation. They were told that every king salmon was needed on the spawning grounds. Now, it may be extremely more difficult for fishers to live release the king salmon back into the river knowing that the runs can provide for a limited, if not a full, subsistence fishery. If this proposal is not adopted, fishers on the Yukon will continue to release king salmon alive back into the water, but the rational for live releasing these fish back into the river is no longer valid.

PROPOSED BY: John A. Lamont (HQ-F18-045)